

Postabortion Care Service Delivery Guidelines

Function

Service delivery guidelines should be developed to reflect national policies and standards. They contain the detailed technical information that health care providers will need to implement the national policy guidelines as they provide patient care.

Criteria Used in the Review of Service Delivery Guidelines

- Identify equipment, drugs, and supplies for provision of PAC services by the type of health care facility.
- Provide steps for the performance of PAC including referral and documentation of services.
- Provide the complete range of management options for incomplete abortion (expectant, medical, and surgical).
- Provide steps for all approved methods of uterine evacuation available, e.g., manual, pedal, electric pump, dilatation and curettage.
- Articulate postabortion counseling content to include risk assessment for future fertility desires, HIV and STI, anemia, and malaria.
- Provide steps for the management of complications related to incomplete abortion.
- Provide steps for facilitating community-provider partnership and community action (e.g., recognition of complications, first aid, transport, funding schemes).
- Provide instructions for maintaining equipment, drugs, and supplies for PAC service delivery.
- Provide instruction for infection prevention practices for delivery of safe PAC services.
- Provide guidance for management, logistics, and supervision, including performance assessment tools.
- Provide monitoring and evaluation indicators, guidance for completing recordkeeping forms; guidance for what data is appropriate for various audiences (e.g., policy personnel, provider, and supervisors), and guidance for the use of service delivery data for decision-making.

Note:

The PAC model now includes STI evaluation and HIV counseling and/or referral for counseling and testing dependent upon country prevalence and available resources (human and financial). Should your country decide to include STI and HIV services, then the service delivery guidelines must include the prevention and management of STI, HIV, and AIDS for clients receiving care. Service delivery guidelines should be consistent with the facility's capacity and available referral options for STI evaluation and treatment and HIV counseling and testing.

HOW TO USE THE RESOURCE GUIDE FOR WRITING OR REVISING SERVICE DELIVERY GUIDELINES

- 1. Review the recommendations for Service Delivery Guidelines.
- 2. Compare the content of your service delivery guidelines to the items that are checked in the Service Delivery Guidelines criteria box.
- **3.** Use the PAC Service Delivery Guidelines Assessment Tool to review your current service delivery guidelines to evaluate strengths and identify gaps.

If Service Delivery Guidelines need to be developed, are incomplete, or need to be updated:

- 1. Review the samples of recommended service delivery guideline documents in the PAC Global Resources Guide. This will provide you with ideas for discussion with clinic personnel, training and supervisory personnel including staff from referral facilities.
- 2. Formulate a team to adapt sample service delivery guidelines that are relevant to your geographic and medical system setting.
- 3. Check the research findings in the "What Works" research compendium to ensure that current evidence based practices are incorporated. Eliminate unnecessary or harmful practices to the client; and include husbands/partners of postabortion care clients.
- **4.** Draft or adapt the missing service delivery guidelines and follow your setting's procedure for incorporating additions, dissemination, and implementation changes.

PAC SERVICE DELIVERY GUIDELINES ASSESSMENT TOOL

Instructions:

- Persons working to develop or update service delivery guidelines should include representatives
 from central-level ministry of health administrators (particularly with medical, midwifery, and
 nursing backgrounds); regional, district, and local health administrators; senior-level health
 providers; clinical providers (physician, clinical officer, midwife, nurse); and service supervisors.
 Representatives from housekeeping, pharmacy, central supplies, and departments to which
 clients may be referred should also be involved.
- Review current guidelines for reproductive health and/or emergency obstetrical care service
 delivery and answer the questions below. For each "no" answer, the members of the working
 group will need to discuss, adapt their own guidelines based on the recommended samples, or
 draft guidelines based on evidence and country setting.

Do the PAC Service Delivery Guidelines:	YES	NO
 Identify the cadre of health personnel and their specific tasks for the provision of PAC service within the 3 components? a. Emergency Treatment b. Family Planning Counseling and Service Delivery (if countries plan to provide STI evaluation and HIV counseling and/or referral for testing, this also needs to be included) c. Community empowerment through community awareness and mobilization 		
 2. Articulate the standard for services? Provide steps for the performance of PAC related procedures to the approved standard? Initial assessment Client-Provider Interaction and counseling Stabilization, management, or transfer of the client Preparation of the client for management of presenting signs and symptoms, including administration of analgesia and/or anxiolytics and emotional support Performance of uterine evacuation Post-procedure monitoring Postabortion contraceptive counseling and method provision Postabortion referral, when indicated Infection prevention practices Documentation of service provided (continued) 		

Do the PAC Service Delivery Guidelines:	YES	NO
 3. Provide steps for the management of complications related to incomplete abortion? Severe bleeding Sepsis Shock Uterine perforation Air embolism Postabortion syndrome Fainting Ectopic pregnancy MVA technical difficulties 		
 4. Provide standards for management and supervision of PAC services? Staff performance standards Equipment and supplies standards Essential drug standards PAC procedural standards, including client transfer to higher level facility Infection prevention standards Standards for referral mechanism to RH and/or other health services Standards for client flow and space layout 		

STRONG EVIDENCE FOR PAC SERVICE DELIVERY GUIDELINES

- Vacuum aspiration (electric, footpump, manual vacuum aspiration) is as effective as sharp curettage for the treatment of incomplete abortion. Vacuum aspiration is associated with less bleeding than sharp curettage.
- Use of misoprostol to evacuate the uterus after early pregnancy failure:
 - Can completely evacuate the uterus 50 to 96 percent of the time if given orally or vaginally and is more effective than expectant management in reducing the need for surgical intervention.
 - Can be administered orally, sublingually, or vaginally with good results; however optimal dose/route combinations have not been firmly established.
 - ► Side effects of misoprostol include chills, fever, nausea, vomiting, diarrhea and headache, but are generally mild and self-limiting.
 - Women with first trimester pregnancy failure experience slightly more blood loss compared to women treated with surgical evacuation, but the difference is not clinically significant.

Pain Management

- Women require pain management for emergency treatment with sharp curettage and VA.
- There is conflicting evidence on the effectiveness of paracervical block using 1% lidocaine on pain reduction.
- Neither the paracervical block technique nor psychological support alone is sufficient in pain management for PAC patients undergoing MVA.
- The use of systemic analgesia with sharp curettage for incomplete abortions with dilated cervix up to 14 weeks is safe and effective, has a smaller chance of requiring a blood transfusion, and does not require the use of the operating theater.
- The use of general anesthesia with suction curettage is associated with increased risks of blood loss, cervical injury, uterine perforation, and subsequent abdominal hemorrhage.
- Use of dedicated FP nurse/counselors as compared to FP referrals for contraceptives can increase immediate contraceptive acceptance for PAC patients.
- PAC delivery models that offer FP counseling and methods at the same location where the
 woman receives emergency treatment can increase the proportion of women leaving with a
 contraceptive method; and result in fewer unplanned pregnancies, and a reduction of repeat
 abortions one year later.
- Women who experience either induced or spontaneous abortion and desire another pregnancy should wait at least six month before becoming pregnant again to reduce the incidence of maternal anemia, premature rupture of membranes, low birth weight, and preterm delivery in the next pregnancy.
- Use of IUDs in the immediate postabortion period is safe.

Male Involvement with Counseling and Family Planning Service Delivery

- Hospital policies that ban men from obstetrical and gynecology wards make it difficult for male involvement and discourage male participation.
- Many women want their husbands/partners present for counseling, to be informed about their conditions, treatment they are receiving, follow-up care, and family planning methods they intend to use.
- Many male partners want more information about their partners' conditions during PAC and more information on family planning.
- Counseling husbands of PAC patients separately on follow-up care, return to fertility, and family
 planning can increase family planning usage and physical, material, and emotional support for
 PAC patients during recovery.

Reducing the Incidence of Spontaneous Abortions

- Women are at an increased risk for spontaneous miscarriage if they:
 - Experience physical violence during pregnancy
 - Are HIV positive
 - Have malaria during pregnancy
 - Smoke cigarettes or are exposed to smoke during pregnancy
 - Drink high levels of caffeine during pregnancy
 - Have bacterial vaginosis
 - ▶ Are exposed to environmental contamination including pesticides and fungicides

Abuse and Psychological Sequelae

- Women may report suffering negative psychological effects after a spontaneous or induced abortion.
- Between 27 and 39 percent of women seeking abortion have been victims of abuse sometime during their lifetime.

RECOMMENDED SERVICE DELIVERY GUIDELINES

Document Name: Clinical Management of Abortion Complications: A Practical Guide

Source: WHO

Date: 1994

Summary: This manual is intended to assist health workers in preventing death and serious injury from abortion complications. It outlines the full range of steps in addressing life-threatening complications. It is essential to know what the steps are and to take all possible actions. This document indicates only the general direction of treatment. The guidelines should be adapted on the basis of local conditions, availability of drugs, instruments, training, national standards and regulations (e.g. which category of health workers is authorized to start IV perfusion). This manual is based on WHO's Complications of Abortion: Technical and Managerial Guidelines for Prevention and Treatment.

Relevant PAC Content		
Topic	Page Number	
Chapter 1:	Initial Assessment	
Chapter 2:	Management of Shock11	
Chapter 3:	Management of Moderate to Light Vaginal Bleeding17	
Chapter 4:	Management of Severe Vaginal Bleeding	
Chapter 5:	Management of Intra-Abdominal Injury	
Chapter 6:	Management of Sepsis	
Chapter 7:	General Principles of Emergency Abortion Care	
Annex 1:	Equipment and Facilities for Abortion Care	
Annex 2:	Example of a Referral Form for Complications of Abortion Cases 61	
Annex 3:	Emergency Resuscitation Materials	
Annex 4:	Essential Drugs for Emergency Abortion Care	
Annex 5:	Supplies for Surgical Uterine Evacuation Procedures	

Relevant PAC Content (continued)		
Topic	Page Number	
Annex 6:	Instruments and Equipment for First Trimester Uterine Evacuation	
Annex 7:	Instruments and Equipment for Second Trimester Uterine Evacuation	
Annex 8:	Instruments and Supplies for Laparotomy	
Annex 9:	Laboratory and Blood Materials69	
Annex 10:	Manufacturers, Suppliers, and Sources of Procurement of Emergency Gynecologic Equipment	
Annex 11:	Manual Vacuum Aspiration (MVA)	
Annex 12:	Dilation and Curettage (D&C)	

• • •

Document Name: National Reproductive Health Service Delivery Guidelines

Source: Ministry of Health, Malawi

Date: October 2001

Summary: This document provides the most current up-to-date knowledge and direction on the various components of reproductive health, including: quality of care, counseling, client assessment, infection prevention, family planning, reproductive health/family planning for special groups, postabortion care, adolescent reproductive health, male reproductive health, STIs, HIV/AIDS, maternal and neonatal health, prevention and management of cervical and breast cancers, infertility, and harmful RH practices. It also forms a solid foundation from which service providers at all health facility in both the public and private sectors, as well as non-governmental organizations, can launch comprehensive, high quality and standardized reproductive healthcare.

Relevant PAC Content		
Topic	Page Number	
Summary of	the National Reproductive Health Strategyxxi	
Chapter 1:	Quality of Care	
Chapter 2:	Counselling	
Chapter 3:	Client Assessment	
Chapter 4:	Infection Prevention	
Chapter 5:	Family Planning Methods	
Chapter 6:	Postabortion Care	
Chapter 7:	Adolescent Reproductive Health	
Chapter 11:	Prevention of Mother-to-Child Transmission of HIV	
Chapter 12:	Maternal and Neonatal Health (Safe Motherhood)	
Chapter 13:	Reproductive Health/Family Planning for Special Groups	
Chapter 16:	Infertility	
Chapter 17:	Harmful Reproductive Health Practices	
Appendix A:	Logistics Management	
Appendix B:	WHO Eligibility Criteria Codes	
Appendix C:	How to be Reasonably Sure a Client is not Pregnant	
Appendix D:	Who Can Provide FP/RH Services and Where FP/RH Services Can be Provided	
Appendix E:	Equipment, Supplies, and Medications for PAC Services	

Document Name: Reproductive Health/Family Planning Policy Guidelines and Standards for

Service Providers

Source: Ministry of Health, Kenya

Date: June 1997

Summary: These guidelines provide the most current up-to-date knowledge on the methods of contraception currently approved by the Ministry of Health and other aspects of reproductive health. They also provide direction on the following topics: quality of care; components of Family Planning services; method counseling; advantages and limitations; eligibility; use; management of common side effects; and where and from whom the method can be provided. Selected broader elements of reproductive health such as Maternal Health/Safe Motherhood; Postabortion Care; adolescents and youth; infertility; breastfeeding; cervical cancer screening; pap smears; and integration of STIs/HIV/AIDS are also covered. This document is designed to assist the service provider in maintaining comprehensive care for her/his clients and patients who may seek family planning or medical attention.

Relevant PAC Content		
Topic Page Number		
Components of Reproductive Health/Family Planning		
Quality of Care		
Counselling		
Client Assessment		
Infection Prevention		
Family Planning Methods		
Postabortion Care (PAC)		
• Purpose		
Emergency Treatment		
Postabortion Family Planning		
When to Start Family Planning		
• Which Contraceptive Methods Can be Used		
Links to Other Reproductive Health Services		
Integration of STI/HIV/AIDS Control into the Maternal Child Health and Family Planning Programme		

Document Name: National PAC Taskforce Action Plan: Clinical Training Network & Expansion of

PAC Services

Source: Ministry of Health, Zambia and JHPIEGO

Date: November 2002

Summary: This PowerPoint presentation describes the key elements of quality PAC services

and helps managers understand their role in the PAC expansion program. It also assists in identifying, preparing, and initiating potential PAC service sites.

Relevant PAC Content		
Topic Slide Number		
Introduction to Postabortion Care		
The Situation of Postabortion Care in Zambia		
National PAC Taskforce Action Plan:		
Clinical Training Network and Expansion of PAC Services		
Roles and Responsibilities at National, Provincial, and District Levels in PAC Expansion		
PAC Training & Supervision: Orientation to the Individualized Training Approach and Materials		
Integrating Family Planning & Reproductive Health Services into PAC92		
Infection Prevention		
PAC Guidelines		
Quality PAC Services: Clinical Care & Supervision		
Organization, Equipment & Supplies for Quality PAC Services		
Overview of Postabortion Care at Different Levels		
Organization & Preparation for a PAC Clinical Training Site		

• • •

Document Name: Emergency Obstetric Care: Quick Reference Guide for Frontline Providers

Source: JHPIEGO

Date: 2003

Summary: This pocket-sized booklet is designed to help the health care provider in a Type 1 health post recognize and respond to obstetric emergencies. The goal of emergency obstetric care at the health post level is to diagnose the problem, stabilize the woman, and arrange for transport to the nearest facility capable of managing and treating the complication.

Relevant PAC Content		
Topic Page Number		
Responding to an Emergency:		
Being Prepared for an Emergency		
Quick Check		
Responding to an Emergency		
Rapid Initial Assessment		
Rapid Initial Assessment for Respiratory Distress		
Rapid Initial Assessment for Shock		
Rapid Initial Assessment for Vaginal Bleeding		
Rapid Initial Assessment for Fever		
Rapid Initial Assessment for Abdominal Pain		
Referring the Woman for Care		
Symptoms:		
Vaginal Bleeding		
Headache, Blurred Vision, Convulsions, or Loss of Consciousness		
Appendices:		
Essential Drugs and Supplies for Emergency Obstetric Care at the Type 1 Health Post		
Infection Prevention		
Guidelines for Procedures		

Document Name: Managing Complications in Pregnancy and Childbirth: A Guide for Midwives

and Doctors

Source: WHO, UNFPA, UNICEF, World Bank

Date: 2003

Summary: A woman presenting with a life-threatening obstetric complication is in an emergency situation requiring immediate diagnosis and management. Therefore, the main text of the manual is arranged by symptom (e.g. vaginal bleeding in early pregnancy). Because this symptom-based approach is different than most medical texts which are arranged by disease, a list of diagnoses with the page number of the corresponding diagnosis table is provided.

> The emphasis of the manual is on rapid assessment and decision making. The clinical action steps are based on clinical assessment with limited reliance on laboratory or other tests and most are possible in a variety of clinical settings (e.g. district hospital or health center).

Relevant PAC Content	
Торіс	Page Numbe
Clinical Principles:	
Rapid Initial Assessment	C-1
Talking with Women and their Families	
Emotional and Psychological Support	
Emergencies	
General Care Principles	
Clinical Use of Blood, Blood Products and Replacement Fluids	
Antibiotic Therapy	
Anaesthesia and Analgesia	
Operative Care Principles	
Provider and Community Linkages	
Symptoms:	
Shock	S-1
Vaginal Bleeding in Early Pregnancy	S-7
Abdominal Pain in Early Pregnancy	S-115
(continued)	

Relevant PAC Content (continued)		
Topic Page Number		
Procedures:		
Paracervical BlockP-1		
Pudendal BlockP-3		
KetamineP-13		
Dilatation and CurettageP-61		
Manual Vacuum AspirationP-65		
Repair of Cervical Tears		
Repair of Vaginal and Perinetal Tears		
Repair of Ruptured UterusP-95		
Uterine and Utero-ovarian Artery Ligation		
Salpingectomy for Ectopic PregnancyP-109		
Appendix:		
Essential drugs for managing complications in pregnancy and childbirth		

. . .

Document Name: Postabortion Care: A Reference Manual for Improving Quality of Care

Source: Postabortion Care Consortium

Date: 1995

Summary: The purpose of this manual is to provide clinicians (physicians, nurses and midwives) with essential information on the provision of comprehensive postabortion care services. It is intended to assist clinicians in treating incomplete abortion and its life-threatening complications. The manual outlines the full range of activities needed to provide appropriate, high-quality postabortion care, including family planning and referral to health care services needed after emergency treatment.

Relevant PAC Content		
Торіс	Page Number	
Chapter 1:	Postabortion Care	
Chapter 2:	Talking with Patients	
Chapter 3:	Initial Assessment	
Chapter 4:	Infection Prevention	
Chapter 5:	Pain Management5-1	
Chapter 6:	Treatment of Incomplete Abortion	
Chapter 7:	Management of Problems and Complications During MVA 7-1	
Chapter 8:	Processing MVA Equipment and Other Items	
Chapter 9:	Postabortion Family Planning	
Chapter 10:	Organizing and Managing Services	
Appendix A:	Assessment and Treatment of Complications	
Appendix B:	General Principles of Emergency Postabortion CareB-1	
Appendix C:	Sample Referral Form: Postabortion Complications	
Appendix D:	Processing Surgical Gloves	
Appendix E:	Use of Medications for PainE-1	
Appendix F:	Equipment and Supplies Needed for MVAF-1	
Appendix G:	Essential Drugs For Emergency Postabortion CareG-1	
Appendix H:	Precautions for Performing MVAH-1	
Appendix I:	Preparing Instruments for MVA	

Document Name: Manual of Norms, Rules, Protocols, and Technical Procedures for Management

of Hemorrhage in the First Half of Pregnancy

Source: Ministry of Health, Bolivia

Date: 2004

Summary: This consensus document includes definition of terms; responsibilities for PAC at each level of care in the health system; objectives of PAC; and protocols and procedures in the delivery of quality PAC services, including infection prevention and recordkeeping forms.

Relevant PAC Content		
Topic		Page Number
1.	Levels of Attention and Functions of Health Personnel	17
2.	Objectives and Rules	27
3.	Protocols and Procedures	29
4.	Infection Prevention	55
Anr	nex: Registry for Hemorrhagic Complications in the First Half of Pregnan-	cy 67

Document Name: Infection Prevention Guidelines for Healthcare Facilities with Limited

Resources

Source: JHPIEGO

Date: 2003

Summary: The manual features infection prevention guidelines for outpatient settings as well as hospitals providing general medical, surgical, and obstetric services. To facilitate the manual's adaptation and use, each chapter has a set of learning objectives and is fully referenced. This allows the manual to be used in a variety of ways—as a text for preservice education, group-based training, on-the-job learning programs, or as content for developing teaching, job, or behavior aids.

		Relevant PAC Content
Торіс		Page Number
Part 1:	Fundam	entals of Infection Prevention
	One:	Introduction to Infection Prevention
	Two:	Standard Precautions
	Three:	Hand Hygiene3-1
	Four:	Gloves
	Five:	Personal Protective Equipment and Drapes 5-1
	Six:	Surgical Antisepsis 6-1
	Seven:	Safe Practices in the Operating Room
	Eight:	Waste Management
Part 2:	Processing Instruments, Gloves and Others Item	
Part 3:	Implementing Infection Prevention in Healthcare Facilities 15-1 to 19-1 Includes traffic flow and activity patterns; housekeeping; clinical and laboratory services; blood bank and transfusion services; and management of infection prevention programs.	
		(continued)

Relevant PAC Content (continued)				
Торіс		Page Numbe		
Part 4:	for h infect preve mana	des preventing nosocomial infections; isolation precaution guidelines ospitals; preventing urinary tract infections; preventing surgical site ions; preventing infections related to use of intravascular devices; nting maternal and newborn infections; preventing infectious diarrhea; ging food and water services; preventing pneumonia; and infection toring (surveillance) activities.		
Appendi	ix A:	General Surgical Handscrub		
Appendix B:		Antiseptics B-1		
Appendix C:		Processing Surgical Gloves		
Appendix D:		Precautions for the Surgical TeamD-1		
Appendix E:		Decontaminating and Cleaning Instruments and Needles and SyringesE-1		
Appendix F:		DisinfectantsF-1		
Appendix G:		Instructions for Operating and Maintaining High-Pressure Steam Sterilizers		
Appendix H:		LaparoscopyH-1		
Appendi	ix I:	Duration of Precautions		
Appendi	ix J:	CDC Recommendations for Prevention of Surgical Site Infection		
Appendix K:		Fetal and Newborn Infectious Disease PreventionK-1		

• • •